

Message Text

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ACTION ARA-20

INFO OCT-01 ADP-00 IO-13 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-03 RSC-01 PRS-01 SS-15 AID-20 COME-00 EB-11 FRB-02

TRSE-00 XMB-07 OPIC-12 CIEP-02 LAB-06 SIL-01 OMB-01

AGR-20 STR-08 RSR-01 /178 W
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O P 151632Z JUL 73

FM AMEMBASSY LIMA

TO SECSTATE WASHDC IMMEDIATE 6308

INFO ALL OAS CAPITALS PRIORITY 44

USUN NEW YORK PRIORITY 397

USCINCSO

C O N F I D E N T I A L SECTION 1 OF 2 LIMA 4976

E.O. 11652: N/A

TAGS: PFOR, OAS

SUBJ: OAS SPECIAL COMMITTEE: PRELIMINARY OBSERVATIONS ABOUT
JUST CONCLUDED LIMA MEETING

REF: LIMA 4556

SUMMARY: LIMA SPECIAL COMMITTEE MEETING ENDED WITH REPORT WHICH REFLECTED WHAT HAD OCCURRED HERE AND THUS DID NOT PUT U.S. IN POSITION OF HAVING TO AGREE OR DISAGREE WITH BOGOTA (FEB IA/ECOSOC) TYPE RESOLUTION. IN MANY WAYS, THERE WAS ATTEMPT TO MAKE SPECIAL COMMITTEE A PERUVIAN SHOW, AND THEY TOOK LEAD ON NUMBER OF MATTERS, FLOODING PLACE WITH DOCUMENTS AND PROPOSALS. PERU DID NOT FIND RESPONSIVE AUDIENCE IN ALL FIELDS, PARTICULARLY WITH REGARD TO THEIR ATTITUDE TOWARD POLITICAL MATTERS SUCH AS RIO TREATY AND REPRESENTATIVE DEMOCRACY. BUT TENTATIVE FIRST GO AROUND OF TALKS RELATED TO ECONOMIC ASPECTS DID NOT PRODUCE OVERT DISSENT WITH MOST PERUVIAN IDEAS ON PART OF OTHER LATINS. IN NUMBER OF FIELDS
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DELEGATIONS, PARTICULARLY MEXICO WITH REGARD TO RIO TREATY

AND CHARTER, PRODUCED PAPERS AND FIRST STAGE OF SPECIAL COMMITTEE OFFERED U.S. OPPORTUNITY TO SEE A GREAT MANY, SOMETIMES CONTRADICTORY, LATIN IDEAS. SPECIAL COMMITTEE WILL RESUME FOR SECOND STAGE IN WASHINGTON SEPTEMBER 4 AND DELEGATIONS ACCEPTED, SOMEWHAT BY DEFAULT, PERUVIAN OFFER FOR CONCLUDING STAGE SOMETIME AROUND NOVEMBER 1. GIVEN DIFFICULT NATURE OF PROPOSALS WHICH WE HAVE SEEN, IT IS CLEAR WASHINGTON PHASE WILL REQUIRE CONSIDERABLE EFFORT ON PART OF U.S. TO COME UP WITH RESPONSE AND MUSTER SUPPORT. END SUMMARY.

1. WE HAVE SOME PRELIMINARY REFLECTIONS AS WE PACK TO GO HOME AFTER THE WINDUP OF THE OAS SPECIAL COMMITTEE. OUR VARIOUS WRAP-UP MESSAGES HAVE, WE BELIEVE, REFLECTED BOTH TONE AND SUBSTANCES OF PROCEEDINGS HERE, AND WE ARE SENDING SEPTEL WITH CENTRAL PORTION OF "REPORT" OF LIMA PLUS BRIEF DESCRIPTION OF PROCEEDINGS FROM WHICH IT EMERGED.

2. IN MANY RESPECTS "TEN DAYS IN LIMA" MESSAGE (REFTEL) IS STILL VALID. THE CENTRAL THRUST HERE, SPARKED BY PERU, HAS BEEN ON RELATIONSHIP BETWEEN U.S. AND LATIN AMERICA, ALTHOUGH MANY DELEGATIONS (AS OUR REPORTING SHOWS) SHARE WITH US THE VIEW THAT BIPOLAR RELATIONSHIP IS NOT, NOR CAN IT BE, SOLE REASON FOR AN INTER-AMERICAN SYSTEM. BUT PERU (STRONGLY BACKED IN THEIR GENERAL VIEWS BY CHILE AND PANAMA) PRESENTED BY FAR THE MOST PAPERS AND TALKED THE MOST. WHILE THIS HAS PRODUCED RESENTMENT AT TIMES AND DISAGREEMENT ON SPECIFICS, IT HAS ALSO SET DIRECTION OF DISCUSSIONS HERE. THE OTHER COROLLARY POINT FROM THAT MESSAGE THAT BEARS EXPLICIT REPEATING IS THAT WHILE THE TONE HAS BEEN NON-CONFRONTATIONIST IN NATURE, IT SHOULD NOT OBSCURE THE HARD FACT OF THE CHALLENGE TO OUR INTERESTS AND TO OUR INGENUITY THAT HAS EMERGED AT LIMA.

3. WE CAN SUM UP BRIEFLY SOME POSITIVE THINGS AT LIMA. THERE WAS NO REAL EFFORT TO FORCE THINGS DOWN OUR THROAT AT THIS STAGE. OUR OPEN MINDED APPROACH WAS PRAISED BY A NUMBER OF LATINS, YET DELEGATION WAS ACTIVE ENOUGH TO DISPEL ANY IMAGE OF LACK OF INTEREST ON THE PART OF THE U.S. AND TO RAISE CAUTION SIGNALS ON THE DIFFICULT PROPOSALS THAT WERE LAID DOWN. THE CONCEPT OF LATIN AMERICAN UNITY DID NOT HOLD UP VERY WELL IN THE POLITICAL AREA, PARTICULARLY ON REPRESENTATIVE DEMOCRACY, CONFIDENTIAL

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THE RIO TREATY, AND THE CONCEPTUAL FRAMEWORK OF THE INTER-AMERICAN SYSTEM ITSELF. THERE WAS, HOWEVER, FAIRLY GENERAL SUPPORT (AND HARDLY ANY OVERT LATIN DISSENT) VOICED FOR PERUVIAN CONCEPTS OF ECONOMIC SECURITY, WHICH HOWEVER WERE NEVER CLEARLY DEFINED, PARTICULARLY IN TERMS OF THEIR OPERATIONAL CONTENT. DURING NEGOTIATING SESSION IN WORKING GROUP ON FINAL REPORT, WE WERE ABLE TO GET (WITH HELP FROM BRAZIL, BOLIVIA AND URUGUAY), SOME IMPORTANT REVISIONS IN A DRAFT THAT

ORIGINALLY GAVE US A LOT OF TROUBLE. PERHAPS MOST IMPORTANTLY, LIMA ENABLED US TO SEE, WITHOUT BEING FORCED TO CONFRONTATION SITUATION, A GREAT DEAL OF WHAT WE WILL HAVE TO DEAL WITH IN LATER STAGES.

4. HAVING SAID THAT, IT SEEMS REASONABLY CLEAR THAT A CRITICAL PERIOD OF DECISIONS FOR THE INTER-AMERICAN SYSTEM AND OUR INTERESTS THEREIN IS APPROACHING. PERU, BY VIRTUE OF HER HOSTSHIP AT THE FIRST AND FINAL STAGES, IS GUARANTEED A MAJOR ROLE.

5. THE IMPLICATIONS OF THIS ARE CLEAR IN ONE RESPECT. PRIOR TO SECOND PHASE WHICH BEGINS IN WASHINGTON SEPTEMBER 4 WE WILL NEED TO ANALYZE ON AN ISSUE-BY-ISSUE BASIS BOTH OUR OWN INTERESTS, INCLUDING ANY OPTIONS WHICH MAY BE AVAILABLE TO US ON THESE ISSUES, AND THE POSITIONS OF THE OTHER COUNTRIES. WE WILL NEED FOR THE WASHINGTON SESSIONS (WHICH ARE TO LAST APPROXIMATELY SIX WEEKS) CLEARED COUNTER-PROPOSALS OF OUR OWN, SOME OF WHICH CAN PRESUMABLY BE VOICED BY FRIENDLY GOVERNMENTS. ABOVE ALL, WE NEED A DECISION ON WHETHER IT AS IN OUR INTEREST TO MAKE ACCOMMODATIONS IN SOME AREAS IN ORDER TO PRESERVE OR ENHANCE OUR INTERESTS IN OTHERS.

6. PERHAPS MAJOR QUESTION HAS TO DO WITH RELATIVE WEIGHT WE ATTACH TO PRESERVATION OF INTER-AMERICAN SYSTEM AND ITS COOPERATIVE ARRANGEMENTS IN POLITICAL, ECONOMIC AND SECURITY FIELDS AS AGAINST EFFORT REQUIRED TO ACCOMMODATE AT LEAST SOME OF PROPOSALS WE HAVE ENCOUNTERED HERE. IF WE DECIDE TO MAKE EFFORT, WE MUST RECOGNIZE PERUVIAN PROPOSALS HAVE PRE-EMPTED MUCH OF ARENA FOR DISCUSSION AT MOMENT. WE WILL HAVE TO MAKE AN EFFORT IN WASHINGTON NOT ONLY TO ACCOMMODATE SOME PERUVIAN

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ACTION ARA-20

INFO OCT-01 ADP-00 SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-03

RSC-01 PRS-01 SS-15 AID-20 COME-00 EB-11 FRB-02

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INFO ALL OAS CAPITALS PRIORITY 45

USUN NEW YORK PRIORITY 398

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C O N F I D E N T I A L SECTION 2 OF 2 LIMA 4976

CONCERNS, BUT TO DILUTE THEIR INITIATIVE BY ENCOURAGING OTHERS TO MAKE PROPOSALS AND PARTICIPATE FULLY. WE NOTE SOME OF USUAL LEADING POWERS IN INTER-AMERICAN FORUMS, BRAZIL, MEXICO AND COLUMBIA, WHILE ACTIVE, DID NOT SEEM TO COMMAND RESPECT THEY USUALLY DO (ALTHOUGH MEXICO'S DE LA COLINA HELPED US OUT ON A NUMBER OF KEY POINTS). PERHAPS THEY CAN EXERCISE MODERATING INFLUENCE, ALTHOUGH THIS MAY REQUIRE ACCOMMODATING SOME OF THEIR CONCERNS. IN ESSENCE, WE ARE GOING TO HAVE TO JUDGE TO WHAT EXTENT WE CAN HOLD THE LINE, WHERE WE CAN DILUTE, AND WHERE WE CAN MAKE TRADE OFFS. FOR EXAMPLE, CAN THE APPARENTLY NEGOTIATBLE MEXICAN PROPOSALS ON THE RIO TREATY, PROVIDE A WAY OF GETTING CONCESSIONS THAT WOULD PROTECT US AGAINST THE RADICAL PROPOSALS ON COLLECTIVE ECONOMIC SECURITY.

7. FINALLY, WE HAVE A COUPLE OF LESS CENTRAL IMPRESSIONS OF POSSIBLE INTEREST. CUBA ISSUE WAS SCARCELY RAISED AND SEEMED OVERTAKEN BY EVENTS, IN PART BECAUSE THIS WAS NOT THE LEGAL FORUM. INSTEAD, LATINS WENT BEYOND CUBA TO FOCUS ON 7S. RELATIONSHIP WITH LATIN AMERICA. (WE DID, HOWEVER, AGAIN HELP
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OUT THE BRAZILIANS WITH THEIR PREOCCUPATION WITH THE GROWING USE OF THE TERM "IDEOLOGICAL PLURALISM") PANAMA, DESPITE THE FACT HE WAS AMONG STRONGEST CRITICS OF SYSTEM, WAS CHOSEN AS VALEDICTORY SPEAKER. HIS SPEECH WAS LOFTY, BUT THE SYMBOLISM OF THIS CHOICE WAS UNMISTAKABLE. PERUVANS MADE ADROIT USE OF THEIR MEDIA TO PUSH THEIR VIEWPOINTS. LASTLY, WHILE ROLE OF CECLA RECEIVED ITS USUAL EULOGIES, THERE WAS INTERESTING DIFFERENCE OF OPINION BETWEEN PERU AND CHILE OVER WHETHER CECLA BELONGED IN INTER-AMERICAN SYSTEM (CHILE SAID NO, PERU YES.)
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